

## Message Text

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64

ACTION EUR-25

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03

NSAE-00 NSC-07 PA-04 RSC-01 PRS-01 SPC-03 SS-20

USIA-15 NEA-10 TRSE-00 SAJ-01 IO-14 NIC-01 ACDA-19

SCA-01 DRC-01 /147 W

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R 071555Z MAR 74

FM AMEMBASSY MOSCOW

TO SECSTATE WASHDC 6721

INFO USMISSION GENEVA

AMCONSUL LENINGRAD

USMISSION NATO

C O N F I D E N T I A L MOSCOW 3311

GENEVA FOR USDEL CSCE

E.O. 11652: GDS

TAGS: PFOR, PINS, UR, UK

SUBJC SOVIET REDUCTION OF TRAVEL CONTROLS

FOLLOWING IS TEXT OF BRITISH ANALYSIS OF SOVIET NOTE  
ON RELAXATION OF TRAVEL CONTROLS WHICH AMB GARVEY  
HANDED ME THIS MORNING.

"1. OUR ASSESSMENT OF THE MFA NOTE OF 18 FEBRUARY IS  
THAT "

(A) IT IS NOT A MAJOR RELAXATION OF THE REGIME  
NOW IN FORCE. IT AMOUNTS TO FREE TRAVEL FOR HEADS OF  
MISSION TO OPEN AREAS, FREE TRAVEL FOR OTHER EMBASSY  
STAFF TO 7 TOURIST CENTERS WITHIN THE MOSCOW OBLAST AND  
A REDUCTION IN THE PERIOD OF NOTICE REQUIRED TO CERTAIN  
OTHER OPEN AREAS.

(B) IT DOES NOT ADD AT ALL TO THE AREA OPEN TO  
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FOREIGNERS IT CONFIRMS THAT 25 PERCENT OF THE USSR  
IS OFFICIALLY CLOSED. IN PRACTICE, HOWEVER, SOMETHING

MORE LIKE 90 PERCENT IS NORMALLY MADE INACCESSIBLE.

(C) THE POSSIBILITY OF ADMINISTRATIVE CONTROL OF TRAVEL IS STILL OPEN TO THE RUSSIANS WHO CAN DENY HOTEL, TRAIN AND AIR RESERVATIONS TO UNWELCOME TRAVELERS.

"2. THE MFA APPEAR TO HAVE ABANDONED NON-DISCRIMINATION AND TO BE MOVING TOWARDS A SYSTEM OF DISCRIMINATION WHICH WOULD WORK IN FAVOR OF THE WARSAW PACT MISSIONS. THE ROMANIANS ARE KNOWN TO HAVE RECEIVED AN ADDITIONAL MFA NOTE EXTENDING TO MINISTERS COUNSELORS AND THE SERVICE ATTACHE THE CONCESSIONS EXTENDED TO WESTERN HEADS OF MISSION, I.E. TRAVEL WITHOUT PRIOR NOTIFICATION.

"3. AS DIFFERENT WESTERN COUNTRIES APPLY DIFFERENT RECIPROCAL RESTRICTIONS (OR NONE AT ALL) A UNIFORM WESTERN RESPONSE WOULD NOT BE PRACTICABLE. BUT FOR THOSE COUNTRIES WHO DO APPLY RESTRICTIONS IT IS SUGGESTED THAT THE RESPONSE MIGHT BE ON THE FOLLOWING BROAD LINES:

(A) AN OFFER, OR REPETITION OF PREVIOUS OFFERS, TO ABOLISH ALL RESTRICTIONS IF THE SOVIET AUTHORITIES WILL ABOLISH THEIRS;

(B) FOR HEADS OF MISSIONS, THE INTRODUCTION OF A SIMILAR REGIME TO THAT NOW LAID DOWN BY THE RUSSIANS FOR HEADS OF MISSION IN MOSCOW;

(C) WHATEVER ARRANGEMENTS SUIT EACH COUNTRY

(1) TO OPEN UP A SMALL NUMBER OF NEARBY TOURIST CENTERS OUTSIDE THE FREE RADIUS FOR UNRESTRICTED TRAVEL, PROVIDED CERTAIN ROUTES ARE FOLLOWED;

(2) TO REDUCE THE REQUIRED NOTICE, E.G., FROM 48 HOURS TO 24 HOURS FOR A FURTHER LIST OF TOURIST CENTERS." STOESEL

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** FOREIGN RELATIONS, TRAVEL CONTROLS, EMIGRANTS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 07 MAR 1974  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** GolinoFR  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1974MOSCOW03311  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Film Number:** n/a  
**From:** MOSCOW  
**Handling Restrictions:** n/a  
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**Legacy Key:** link1974/newtext/t19740361/aaaacepc.tel  
**Line Count:** 98  
**Locator:** TEXT ON-LINE  
**Office:** ACTION EUR  
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**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 2  
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**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
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**TAGS:** PFOR, PINS, UR, UK  
**To:** STATE  
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